Report No. ED18060

London Borough of Bromley

PART ONE - PUBLIC

Decision Maker: **EXECUTIVE**

Date: Wednesday 11 July 2018

Decision Type: Non-Urgent Executive Key

Title: BASIC NEED PROGRAMME UPDATE

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Chief Officer: Director: Education (ECHS)

Ward: (All Wards);

1. Reason for report

This report updates the capital schemes included within the Council's Basic Need Programme with a project value over £1million.

2. RECOMMENDATION(S)

- 2.1 That the Executive agrees the updated Basic Need Programme as set out in Appendix 3, subject to Full Council approval.
- 2.3 That the Executive agrees an increase to the Basic Need capital scheme of £604k to reflect the additional SEND Provision capital grant allocation as detailed in paragraph 3.3 and adjustment to the funding (-£8k) provided by the DfE for the MUGA at Trinity CE Primary School.
- 2.4 That approval be given to the fully costed appraisal for the new schemes at Bromley Trust Academy, Pickhurst Junior School and Red Hill Primary School in addition to the projects outlined in the previous report agreed by the Executive on 2 April 2014, 20th May 2015, 23 March 2016 and 19 July 2017 as set out in Appendix 2 to this report.
- 2.5 That where required funding be delegated to schools for local delivery subject to there being sufficient mechanisms in place to control expenditure and ensure delivery of outcomes.
- 2.6 That the Executive notes that schools will be submitting planning applications in association with these works.

Impact on Vulnerable Adults and Children

1. Summary of Impact: This programme is currently benefitting local children through providing 1,635 temporary and 2,550 permanent school places in both mainstream and specialist settings.

Corporate Policy

- 1. Policy Status: Existing Policy
- 2. BBB Priority: Children and Young People

Financial

- 1. Cost of proposal: Estimated Cost
- 2. Ongoing costs: Non-Recurring Cost
- 3. Budget head/performance centre: Education Capital Programme
- 4. Total current budget for this head: £85,051k
- 5. Source of funding: DfE Basic Need Capital Grant, DfE SEND Capital Grant, DfE Capital Maintenance Grant, S106 contributions

Personnel

- 1. Number of staff (current and additional):
- 2. If from existing staff resources, number of staff hours:

<u>Legal</u>

- 1. Legal Requirement: Statutory Requirement
- 2. Call-in: Applicable

Procurement

1. Summary of Procurement Implications: There are no procurement implications arising from this report. The procurement strategy for Basic Need has been set out in previous reports.

Customer Impact

1. Estimated number of users/beneficiaries (current and projected): In excess of 4,000 pupils in Bromley

Ward Councillor Views

- 1. Have Ward Councillors been asked for comments? Not Applicable
- 2. Summary of Ward Councillors comments:

3. COMMENTARY

- 3.1 This report updates the Council's Basic Need Capital Programme with schemes with an estimated value in excess of £1 million.
- 3.2 The Council receives Basic Need Capital Grant from the DfE to support the delivery of sufficient school places, with a total of £77.8m so far allocated for 2011-2020. The Council has received no additional mainstream allocation for 2020-21.
- 3.3 In addition, the Council has recently received an additional SEN capital allocation of £603,844 in addition to funding announced by the DfE in 2017. These allocations are provided in addition to the Basic Need Capital Grant that local authorities receive to support the capital requirement for providing new pupil places. The formula for allocation is based principally on projected population growth for children and young people aged 2-18 between the years 2018-19 and 2020-21.

Basic Need Allocation	
2011-12 allocation	£4,496,771
Autumn 2011 exceptional in-year allocation	£1,277,936
2012-13 allocation	£2,404,519
Spring 2012 exceptional in-year allocation	£1,590,436
2013-15 allocation	£9,968,079
2015-16 allocation	£20,635,153
2016-17 allocation	£21,666,911
2017-18 allocation	£8,837,573
2018-19 allocation	£6,895,846
Total allocation to date:	£77,773,224
SEND Provision Capital Funding	
2018-19 allocation	£865,510
2019-20	£865,510
2020-21	£865,510
Additional 2018-21 allocation	£603,844
Total allocation to date:	£3,200,374

- 3.3 The table above provides details of all the Basic Need Capital Grant and SEND Provision Capital Funding received by the Council.
- 3.4 In addition, the Basic Need capital programme also includes capital contributions from a range of other capital funding programmes including Capital Maintenance Grant and Section 106 contributions. These are detailed in Section 6 of this report.
- 3.5 Appendix 1 provides an update on those projects recently completed, currently being delivered or under development
- 3.6 Appendix 2 provides a financial appraisal of those capital projects that are either new to the programme, or where costs have changed since the last report to the Executive on 19 July 2017 and need reappraisal.
- 3.7 Appendix 3 provides details of the Basic Need Programme. There is currently insufficient funding provided by the DfE and other sources to deliver all the schemes within the Basic Need Programme.
- 3.7 Projects are categorised as follows:

- A Completed projects, including projects that are in defects and yet to reach Final Account.
- B Projects in Delivery (Funded) schemes that are in the delivery phase, including projects under construction and in procurement, and have available funding allocated to them to allow delivery
- C Projects in Delivery (Unfunded) schemes that are not an immediate priority and are therefore fully funded, but are being delivered to a 'shovel ready' status
- D Projects in Development schemes where feasibility studies have been, or are being carried out, but these projects are not a priority currently and therefore no funding is allocated to them.
- 3.8 Design development of schemes not in the delivery phase (funded or unfunded) of the programme will continue, but schemes will not be brought forward until there is sufficient need and funding is available. For 'schemes in development' to be brought forward into the pool of 'schemes in delivery' there will need to be clear evidence that these are priority developments.
- 3.9 Since the last Basic Need Update Report to the Executive in July 2017, works has focussed on delivery of schemes in the programme. Three new schemes are being added to the Basic Need Capital Programme:
 - Bromley Trust Academy (Nightingale) PRU. This scheme with an estimated capital value of £1,205k will be provide new accommodation for the Nightingale provision, which is currently transitioning to Bromley Trust Academy. New accommodation is needed to address security and suitability needs of the service.
 - Pickhurst Junior School (SEN Resource Provision). This scheme with an estimated capital
 value of £465k will provide a new SEN resource provision at the school with up to 20 places.
 The provision targets KS2 when there is currently a significant need for places and will help to
 keep pupils in borough lessening the pressure on the DSG high need budget.
 - Red Hill Primary School where a feasibility study is yet to be undertaken to ascertain the feasibility and associated costs of the school offering an entitlement to a place to all 30 pupils leaving Mead Road Infants School.

4, IMPACT ON VULNERABLE ADULTS AND CHILDREN

4.1 The Basic Need Capital Programme has added 1,635 temporary and 2,987 permanent school places in mainstream and specialist settings.

4. POLICY IMPLICATIONS

5.1 Bromley Council has an established policy for the review and strategic planning of school places and related school organisation. The need to ensure sufficient school places, the quality of those places and their efficient organisation is a priority within the Council's strategy 'Building a Better Bromley' and contributes to the strategy to achieve the status of An Excellent Council. This policy also contributes to key targets within the Education Portfolio Plan.

5. FINANCIAL IMPLICATIONS

6.1 The Council has been allocated £81m in 100% Basic Need Capital Grant and SEND Provision Capital Funding for the financial years 2011-21 to meet the need for mainstream, specialist and alternative provision school places. The programme also includes various transfers from other schemes to support the delivery of the Council's Basic Need Programme. Allocations have also been made to Basic Need to support other education capital schemes, resulting in a total current budget of £85.1m as shown in the table below.

Basic Need Allocation 2011-21	77,773
SEND Provision Capital Funding 2018-21	2,598
Additional SEND Provision Capital Funding 2018-21 (to be approved by	
the Executive)	604
Total DfE mainstream and SEND place provision funding	80,975
Other funding streams	
Approved S106 allocations	3,595
Transfers from DfE Capital Maintenance Grant	1,294
Transfer from Reconfiguration of Special Schools Scheme	113
DfE payment for Trinity CE Primary School MUGA	309
DfE MUGA payment adjustment (to be approved by the Executive)	-8
	5,303
Total Basic Need Budget	86,278
Transfer to Highway Capital Project	-650
Transfer to Beacon House Capital Project	-577
New Basic Need Capital Programme (subject to approval)	85,051

- 6.2 The table above sets out the Council's updated Basic Need Capital Programme subject to the Executive's agreement to the addition of the new SEND Provision Capital Funding (£604k) and adjustment of the DfE contribution to the MUGA at Trinity CE Primary School.
- 6.3 For the purposes of monitoring total Basic Need related expenditure, and to ensure that any underspends are returned to Basic Need, the £650k and £577k transfers to the Highway Primary Rebuild and Beacon House Refurbishment Schemes respectively have been added back in to the list of projects, and the Section 106 funding removed and shown as other funding.
- 6.5 To date, a total of £95.9m expenditure has been committed (completed schemes plus schemes in delivery), of which £77.8m is funded from the Basic Need Capital Grant.

7. LEGAL IMPLICATIONS

- 7.1 The distribution and application of monies received from Central Government is subject to guidance and advice from the Department for Education. Under Section 14 Education Act 1996 the Council has a statutory duty to ensure that there are enough primary and secondary school places are available to meet the needs of pupils in its area.
- 7.2 Section 106 monies must be spent in accordance with the Education contribution clauses

8. PROCUREMENT IMPLICATIONS

8.1 This report provides details on the funding allocations and priorities for the Council's Basic Need Capital Programme. The procurement strategy, as set out in previous Executive reports, is not altered by this report.

Non-Applicable Sections:	PERSONNEL IMPLICATIONS
Background Documents: (Access via Contact Officer)	